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Paradigmas e desafios para a informatização da saúde no Brasil: perspectivas para os sistemas de informação.

Paradigms and challenges for health informatization in Brazil: perspectives for information systems.

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Resumo:

Historicamente, os Sistemas de Informação em Saúde do Brasil foram construídos de maneira fragmentada. Com múltiplas fontes, os dados são considerados frágeis e com baixa qualidade, além das dificuldades com a disponibilização trabalhosa, ocasionando dificuldade de apropriação e uso pelos gestores em saúde. É importante compreender como os Sistemas de Informação em Saúde do Sistema Único de Saúde (SIS-SUS) estão sendo utilizados no Brasil, suas dificuldades e seus impactos sobre a gestão e políticas públicas no País. Este estudo trata-se de uma revisão integrativa da literatura. A coleta de dados foi realizada entre os meses de março e maio do ano de 2024, por meio de busca pareada nas bases de dados, Biblioteca Virtual em Saúde (BVS), Web of Science e Pubmed. Revisão bibliográfica: Com múltiplas fontes, os dados são considerados frágeis e com baixa qualidade, além das dificuldades com a disponibilização trabalhosa, ocasionando dificuldade de apropriação e uso pelos gestores em saúde. Os SIS conferem suporte à gestão na tomada de decisões em saúde, a medida que fornece dados, informações, comunicação, conhecimento e ação, oportunizando a compreensão do processo saúde-doença e do perfil epidemiológico das populações, de modo que compreendendo o fenômeno seja possível a promoção de estratégias de inclusão social. Por fim, ressalta-se que são necessárias mais pesquisas relacionadas ao uso e importância da tecnologia da informação, dos SIS, e das possibilidades que estes oferecem para o progresso da administração pública e dos serviços de saúde.

Palavras-chave: Sistemas de informação em saúde; Informática em saúde pública; Saúde pública.

Abstract:

Historically, Brazil's Health Information Systems have been built in a fragmented way. With multiple sources, the data is considered to be fragile and of poor quality, as well as being laborious to make available, making it difficult for health managers to appropriate and use. It is important to understand how the Health Information Systems of the Unified Health System (SIS-SUS) are being used in Brazil, their difficulties and their impact on management and public policies in the country. This study is an integrative literature review. The data was collected between March and May 2024 by means of a paired search in the Virtual Health Library (VHL), Web of Science and Pubmed databases. Bibliographic review: With multiple sources, the data is considered to be fragile and of poor quality, as well as being laborious to make available, making it difficult for health managers to appropriate and use. HIS support management in making health decisions, as they provide data, information, communication, knowledge and action, making it possible to understand the health-disease process and the epidemiological profile of populations, so that understanding the phenomenon makes it possible to promote social inclusion strategies. Finally, it should be emphasized that more research is needed into the use and importance of information technology, HIS, and the possibilities they offer for progress in public administration and health services.

Keywords: Health information systems; Public health informatics; Public health.



1. Introduction

The creation of Public Policies (PP) in Brazil went hand in hand with the promulgation of the 1988 Federal Constitution, which determined the implementation of PP considering the socio-economic and geographical characteristics of the regions, with the aim of promoting a better quality of life for the population (REIS-SANTOS, 2023).

Historically, Brazil's Health Information Systems (SIS) were built in a fragmented way. With multiple sources, the data is considered to be fragile and of poor quality, as well as being laborious to make available, making it difficult for health managers to appropriate and use (CIELO *et al.*, 2022).

HIS support management in making health decisions, as they provide data, information, communication, knowledge and action, making it possible to understand the health-disease process and the epidemiological profile of populations, so that understanding the phenomenon makes it possible to promote social inclusion strategies (SOUZA, ARAÚJO E SILVA FILHO, 2024).

However, for interventions on health determinants to be carried out correctly, HISs need to be properly implemented and have mechanisms in place to improve the quality of data recording and its use for planning HPs (WHO, 2010).

Primary health care (PHC) is seen as one of the most important strategies for reducing mortality and hospitalization rates, mainly due to chronic non-communicable diseases. PHC has been strengthened since the 1990s and reached 99.7% of Brazilian municipalities in 2019, when an average of 156 million people were treated in PHC, corresponding to around 74.76% of the Brazilian population (BARROS, SILVA E SOUZA, 2024).

The authors highlight the Ministry of Health's efforts to systematize information from primary care (PHC), as the first level of health care, considering territorial particularities. Records on health conditions, sociodemographic profile and services provided are recommended.

Therefore, this study aimed to understand how the Health Information Systems of the Unified Health System (SIS-SUS) are being used in Brazil, their difficulties and their impact on management and public policies in the country.



2. Literature review

2.1 A brief history of demographic censuses

The word "Census" has its origins in Latin, meaning the collection of information and statistical data on the inhabitants of a given place, for tax and military monitoring purposes. The first information on demographic censuses dates back to 2238 BC in China, 1700 BC in Egypt, 578-534 BC in Greece and 555 BC to 72 AD in Italy (PRADO; CORTIZO, 2015).

On the American continent, the first numerical information on the population was recorded by the Incas in the so-called "quipus", a system of knotted ropes that determined the number of people living in the area (BRASIL, 2011).

In Brazil, population statistics were compiled for many years through ecclesiastical reports and records, as well as estimates given by authorities such as ombudsmen and police officers. In 1870, the first direct, decennial collection of population data took place to that in 1872 the 1st Population Census of the Empire of Brazil took place (PRADO; CORTIZO, 2015; CASTRO, 2003).

Provincia de Constituto de Con

Figure 1: Population Census of the Empire of Brazil in 1872.

Source: Prado; Cortizo (2015).

The census model shown in Figure 1 was repeated until 1940, excluding the years 1910 and 1930, when political conflicts prevented the census process from being carried out. It wasn't until 1938 that the Brazilian Institute of Geography and Statistics (IBGE) was created and



became responsible for planning and implementing a new census model in Brazil (PRADO; CORTIZO, 2015).

In Brazil, the census follows the concept of resident or "de jure" population, a strategy in which the population is quantified in its own place of residence and nationwide, with data being collected "face to face", in person at the individual's home, through interviews that are structured to include information about: characteristics of the person, the geographical territory, the conditions of the home and migration (BRASIL, 2015).

From the range of information collected by the Demographic Census, it is possible to compare, over the years, the multiple variables that permeate population dynamics in the country's various territorial and geopolitical spaces, as well as to study them nationally and internationally, making it possible to know and monitor the population periodically (CUNHA, 2012).

The 2000s were a milestone for the implementation of information technologies, especially the digitization of cartographic bases, the computerization of agencies, electronic websites, optical reading, data processing and analysis through multidimensional databases, among others (PRADO; CORTIZO, 2015).

In 2010, the digital modernization of census processes continued, incorporating tools that made data collection, analysis and reliability even easier. This census included the digitalization of the territorial base with urban and rural mapping; the national address register (CNE); data collection using handheld computers (PDA) with GPS (Global Positioning System); faster data transmission; georeferencing of physical elements (schools, homes, health units); the possibility of self-completion in a confidential and secure manner via the internet, with the implementation of encryption.

In the 2010 census, one can see the marked presence of technology, completely reformulating the way census research is carried out in the country, mobilizing approximately 230,000 professionals, hundreds of interconnected computers, 220,000 PDAs working with GPS, which generated data from 67.6 million households in 5,565 municipalities in Brazil (BRASIL, 2015).

Due to the COVID-19 pandemic, the 2020 census was moved to 2022, with significant changes, including: the incorporation of the characteristic "type of building", classifying the nature of each household, and the inclusion of a unique code for each address from the National Register of Addresses for Statistical Purposes (CNEFE), allowing users to use this code in their analysis, studies or pairings with other registers in the country, resulting in a much more reliable registration regarding the street (IBGE, 2024).



2.2 SIS

SISs are a strategy that aims to guarantee the collection, analysis and transformation of data into information, so that once it has been collected, processed and stored, it generates systematized knowledge about the health conditions of populations, under their many aspects of life, and that this data is shared with public management, contributing to health decision-making (FERREIRA *et al.*, 2020).

Thus, according to Pinochet; Lopes; Silva (2014), as management and assistance processes are optimized, more assertive care is offered, even to the individual, favoring, as cited by Araújo and Razzolini (2017), the targeting of actions and resources aimed at the country's health problems.

In Brazil, 1975 and 1976 saw the implementation of the first current SIS, the Mortality Information System (SIM), which was only decentralized in 1990, facilitating greater investment in its computerization (FERREIRA *et al.*, 2020).

Since then, various systems have been developed with the aim of continuously providing health information, through the establishment of indicators, which make it possible to analyze health-disease conditions at the municipal, state and national levels, including: the notification of diseases and health problems (Sinan), primary care (Sisab), outpatient (SAI-SUS), among others (PINTO; FREITAS; FIGUEIREDO, 2018).

Considered a hub for computational development in health, Brazil still has timid results when it comes to the digital detection of diseases, despite its excellent results with data mining on social networks and participatory surveillance, linked to studies on dengue, especially the Dengue Observatory and Dengue on the Web projects (LEAL-NETO *et al.*, 2016).

According to Ferreira *et al.* (2020), publications based on HIS support for structuring services, especially in primary health care (PHC), are still scarce.

3. Material and methods

This study is an integrative literature review, which is an analysis methodology that enables the grouping, observation and collation of available research on a given subject in a systematic and appropriate manner. The methodology makes it possible to associate various research methodologies, broadening the understanding of the issue being researched, while at the same time requiring careful observation of the analyses and results presented.

The review adopted the following seven stages: 1) identification of the topicand selection of the research question; 2) selection of the inclusion and exclusion criteria; 3)



searching for studies in the selected databases; 4) screening the articles; 5) dividing the studies into categories of analysis; 6) analyzing and interpreting the results; and 7) organizing the review/synthesis of the material studied.

The data was collected between March and May 2024 through a paired search of the databases. The inclusion criteria were articles available in full text, from the last 10 years (2013-2023), in Portuguese and English, which dealt with health information systems in Brazil and with free access. Studies which were notincluded in the selected databases, which were not published between 2013 and 2023, which were not published in Portuguese or English, with information systems from countries other than Brazil and paid-for articles were excluded.

As shown in Figure 2, this study searched the databases of the Virtual Health Library (VHL), Web of Science and Pubmed, using the descriptors in Health Sciences (DeCS) in Portuguese Health Information System, Health Informatics and Public Health, and in English Health *Information System*, *Health Informatics* and *Public Health*, combined with the Boolean operators "Or" and "AND" as shown in the identification and selection flowchart.

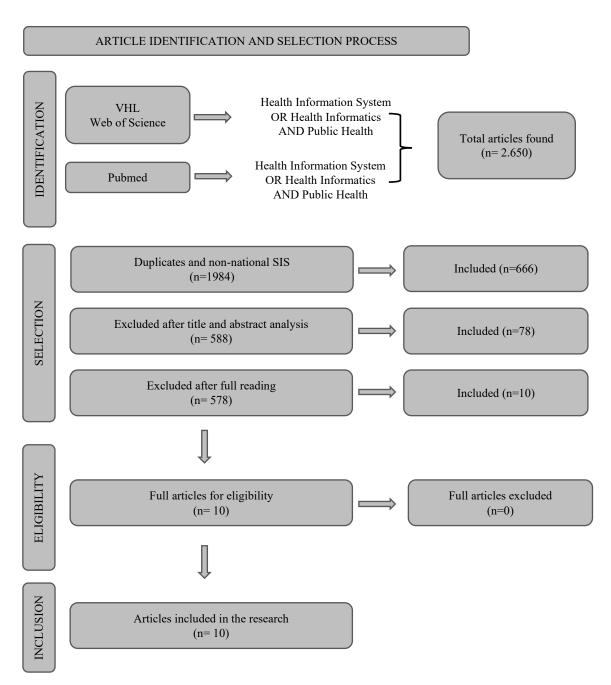
In the VHL, 2,198 articles were found, of which 391 referenced Brazilian SIS. After analyzing the titles, 43 articles were included for abstract reading, resulting in 6 articles selected for full text reading, with 4 articles selected for inclusion in this research.

In the *Web of Science*, 291 articles were identified, of which 195 were related to SIS in Brazil. 9 articles were selected for abstract reading, of which 3 were selected for full reading, and 2 were included in this study.

On the Pubmed platform, 161 articles were located, 80 of which were related to national SIS. After analyzing the titles, 11 articles were included for reading and analysis of the abstracts, of which 6 articles remained to be read in full, and 4 articles were then included in the research.



Figure 2: Flowchart/prism for identifying and selecting articles for the study.



4. Results and discussion

In Table 1, the articles included in this study are organized by Identification number, Title, Author/Year, Database/Journal.



Table 1 - Articles selected in this study

ID	TITLE	AUTHOR	SOURCE
		/YEAR	DATABASE
A1	Computerization of primary health care:	Cavalcante <i>et</i>	VHL
	advances and challenges.	al. (2018)	
A2	Information system of primary care:	Nogueira <i>et al</i> .	VHL
	integrative rewiew of literature.	(2014)	
A3	Using information systems: challenges for	Pinheiro <i>et al</i> .	VHL
	health management.	(2015)	
A4	Articulating theoretical perspectives to analyze	Fornazin; Joia	VHL
	health informatics in Brazil.	(2015)	
A5	Methods for assessing the completeness of	Correia;	Pubmed
	data from health information systems in	Padilha;	
	Brazil: a systematic review.	Vasconcelos	
		(2014)	
A6	After all, how many national Health	Coelho Neto;	Pubmed
	Information Systems are there in Brazil?	Chioro (2021a)	
A7	Integration among national health information	Coelho Neto;	Pubmed
	systems in Brazil: the case of e-SUS Primary	Andreazza;	
	Care.	Chioro (2021b)	
A8	Evaluation in health: participatory	Almeida;	Pubmed
	methodology and involvement of municipal	Tanaka (2016)	
	managers.		
A9	Implementation of the e-SUS Primary Care	Cielo <i>et al</i> .	Web of Science
	Strategy: an analysis based on official data.	(2022)	
A10	Social participation in the health technology	Silva <i>et al</i> .	Web of Science
	incorporation process into Unified Health	(2019)	
	System		
L	I .	1	ı

Table 1 shows the articles included in this study, as well as their authorship, year of publication, database and journal in which they were published. The results were divided into 2 blocks of analysis: (1) Use and difficulties of Health Information Systems in Brazil; (2) Revista Científica da FAMINAS - ISSN online: (2763-941X), v. 20, n. 1, p. 150-174, 2025. https://periodicos.faminas.edu.br/index.php/RCFaminas



Management and Public Health Policies in Brazil. The findings were presented in tables for better visualization.

Table 2 shows the use and difficulties of Health Information Systems in Brazil, with the objectives and results found, which will be discussed below.

Table 2 – Use and difficulties of Health Information Systems in Brazil

ID	OBJECTIVES	RESULTS
A1	To analyze the	- Most of the municipalities had UBSs that
	implementation of the e-	were not computerized and UBSs without
	SUS AB strategy in the	internet, but with e-SUS AB;
	Western Health Region of	- Registering the population and using the
	Minas Gerais, Brazil.	forms to do so were seen as actions to
		implement e-SUS AB;
		- Task forces were held to speed up the
		process;
		- Insufficient number of professionals to
		meet demand, even after hiring;
		- The provision of training to professionals
		proved to be effective, but there were
		reports of difficulties in putting this into
		practice;
		- Immature information technology
		coexisting with paper;
		- Difficulties with backup, leading to loss
		of information; Lack of reports for
		analyzing consolidated information;
		- Software development without user
		participation;
		- Personal resistance to the implementation
		process;
		- Lack of financial resources was an
		obstacle; Insufficient infrastructure;



		- Lack of computerization of units.
		Each of compared and of units.
A2	Identify the scientific	- Need to adapt the SIAB to the service in
	productions on the	order to make decisions and provide
	Primary Care Information	coherent care;
	System - SIAB and	- Little use compared to the system's
	critically analyze the	potential;
	pertinent scientific	- Difficulties in interpretation, content and
	productions outlining the	quantity;
	themes addressed with	- Need for ongoing training in the use of
	their applicability in the	the tool;
	service.	- Professionals recognize that the SIAB
		plays an important role in organizing the
		service;
		- Need to reduce the number of forms, as
		well as regionalization and other activities;
		- The quality of care can be improved if
		decisions are based on up-to-date and
		accurate information;
		- Handling the growing volume of
		information in the search for the most
		relevant data proved to be an obstacle;
		- Access, responsibility and transforming
		information into action proved to be a
		challenge for professionals;
		- Difficulties were reported in operating
		the system;
		- Lack of clarity in filling in and handling
		the forms;
		- Difficulty due to the high turnover of
		community health agents (CHA);
		- Not all of the team's professionals use the
		forms, with the doctor being the



		professional who uses the system the least;
		- The CHAs were the professionals who
		used the SIAB the most, but without
		discussion, use and appreciation by the
		team, generating underuse of the tool;
		- Data not filled in, negatively influencing
		epidemiological analysis;
		- Insufficient human resources.
A5	To review the literature on	- HIV/AIDS notifications had the longest
	the methods used to assess	notification period, with 23 years of
	the completeness of data	records;
	in health information	- The quality and relevance of the
	systems.	information can be compromised when the
		data in the SIS is inadequate and
		incomplete;
		- Lower volume of information produced
		at municipal level;
		- Poor methodological clarity in the
		manuals for filling in the SIS, which needs
		to be assessed in all SIS (this has already
		been done in SIM, Sinasc and
		SISHIPERDIA);
		- Lack of continuing training and
		awareness-raising among professionals on
		how to fill in the data correctly;
		- Difficulty downloading SIS data, with
		failures in the transfer process and
		restricted public access.
A6	To identify and analyze	- Documents with incomplete and
	the national SIS that were	divergent data;
	in operation between 2010	- Lack of a correct and complete list of SIS
	and 2018 in Brazil, as	in force in the country;
	well as to understand the	- Most Information Technology Centers



	technology support	(NTI) report working with their own staff,
	structure in the Ministry	including permanent civil servants and
	of Health.	administrative contracts;
		- Higher number of national SIS than those
		found in the literature;
		- Scarcity of studies on the subject;
		- Difficulty for the Ministry of Health to
		create a unified list of national HIS under
		its responsibility;
		- Little transparency about the data for
		academia and society in general;
		- Several SIS with optional use;
		- Intense fragmentation of information in
		the SIS;
		- The most recent HIS provide
		locoregional support for the SUS, with
		some integration with other systems, such
		as the Primary Care Information System
		(SISAB) and the Electronic Citizen's
		Record (PEC), which are already
		integrated with 11 national HIS in use.
A7	To describe and measure	- We found 31 National Health
	the integration of the	Information Systems (SNIS) in operation
	Electronic Citizen Record	in PC between 2013 and 2018 under the
	(PEC) with the other	technical management of the Health Care
	National Health	Secretariat (SAS) and the Health
	Information Systems	Surveillance Superintendence (SVS);
	(SNIS), making a	- e-SUS AB carried out complete
	relationship with the	unification of user interfaces with 12 of the
	political and	31 SNIS in use, and incomplete integration
	organizational structure of	with 4 SNIS, the remaining 15 systems had
	the Ministry of Health and	no integration;
	testing the possible	- The trend towards fragmentation of SNIS



	fragmentation of the SNIS	in Brazil persists, as documented in
	with the bureaucracy of	various technical studies;
	the State.	- It was possible to see more integration
		between the SNIS managed by the Primary
		Care Department (DAB), and little
		integration with the SNIS of other
		secretariats;
		- There has been partial progress in
		integrating e-SUS AB with the National
		Immunization Program Information
		System (SI-PNI).
A9	To analyze the	- The implementation of e-SUS still needs
	implementation of the e-	specific strategies to overcome the
	SUS AB strategy in Brazil,	country's geographical barriers;
	between the initial years of	- The need for consistent investment in the
	the system, from 2013 to	training of professionals who will use the
	2019.	SIS;
		- The need to invest in technological
		resources to computerize municipalities.
A10	To describe the current	- The strategies have proved capable of
	process of social	adapting social participation to the
	participation in the	particularities of health technologies, but
	incorporation of health	engaging society is still a major challenge;
	technologies in Brazil, in	- The need to evaluate actions to encourage
	the context of the SUS.	social participation, making itpossible to
		maintain and improve strategies;
		- The need for more active, continuous and
		qualified social participation in social
		spaces, including those provided for by
		law;
		- It is suggested that public hearings be
		used as an outreach strategy, a mechanism
		that has been planned but notyet



	incorporated;
	- Strengthening the social appropriation of
	knowledge;
	Conitec has made progress in promoting
	and implementing technologies in the SUS,
	although it stillneeds to improvement.

Corroborating this study, Ferreira *et al.* (2020) and Martins; Silva; Marques(2016) point out that HISs are fundamental for conducting situation room data and strategies, since the data and tables made available electronically enable professionals to carry out surveys and comparisons, contributing entirely to the formulation of correct health indicators.

It is important to note that, in order for resource management to be effective, in addition to structuring and computerizing the healthcare network, it is necessary to have adequate and reliable recording of information, which continuously and increasingly presents the reality of the population's health more reliably, which is a major challenge for improving decision-making (PINTO; ROCHA, 2016).

Understanding the health conditions of the population in the health- disease process makes it possible to identify and understand the phenomenathat directly contribute to possible changes in risks and health problems in the community. The processing of correct information supports the planning and implementation of health actions targeted at priority health problems, thus outlining intervention strategies to solve problems in the territory (FERREIRA, 2020; CORDEIRO; NETO, 2017).

In Brazil, the structural precariousness of the UBS remains a problem reality, there are still many units that are not adequately adapted tocomputerization in health, with difficulties ranging from material shortages to professional deficits, conditions that culminate in interoperability that falls short ofwhat is expected and recommended, with registers filled out incorrectly, with losses in the correct typing of data and in the feeding of the system, causing datareliability to fail (FERREIRA, 2020).

Despite the increase in data recording in SIS, the quality of the data is still poor, requiring routine monitoring and continuous training of professionals, so that notifications are made correctly (SOUSA *et al*, 2020). Underreporting in the data causes significant damage to knowledge of the true dimension of the disease and, consequently,



to the prevention and control actions of public managers (BELO *et al.*, 2021). Rodrigues; Santana (2019) propose a flow of information between government sectors to ensure the effectiveness of notification in workers' health policies.

Silva *et al.* (2022) emphasize in their studies that international efforts are increasingly evident to strengthen the use of health data for decision-making, considering the cultural and budgetary context, so that the use of strategies is successful in different scenarios.

Table 3 – Public Health Management and Policies in Brazil.

ID	OBJECTIVES	RESULTS
A3	To analyze the use of	- The SIAB is an essential strategy, since it
	SIS for decision-making	makes it possible to know the socio-sanitary
	by co-managers in two	reality of the population being monitored, and
	municipalities in the	is a facilitator for developing, monitoring and
	south of Bahia, Brazil.	improving health policies, plans and
		programs;
		- The SIAB seeks to integrate the PHC SIS,
		reducing the need to record the same
		information in different systems;
		- Mechanism to stimulate a culture of
		information use; HIS were seen as "the
		backbone of primary care";
		- Difficulty in obtaining correct information, as
		it sometimes differs from the local reality;
		- Incomplete data prevents the correct
		evaluation of SIS, and consequently
		management at all levels;
		- The low number of qualifications to use the
		systems is a weakness that needs to be
		remedied;
		- Quality data shows the real situation ofhealth
		services, and can guide priority problems and
		the targeting of resources;



		- The manager needs political will and
		commitment so that health production is
		effective and continuous;
		- It is important to analyze the qualitative
		indicators, which are sometimes neglected to
		the detriment of looking only at quantitative
		indicators;
		- One of the challenges for management is the
		incorporation of a scientific body, where
		knowledge and practices are produced;
		- Implement the Information Resources
		Management (GRI), with multidisciplinary
		activity, in all municipalities,
		- involving: management, technology,
		informationand the environment.
A4	To analyze the existing	- It is not possible to analyze
	barriers to the use of	computerizationin Brazil without considering
	Information and	the country's historical process and events;
	Communication	- The local/regional context influencesthe
	Technologies (ICT) in	implementation of SIS;
	health, and the	- HIS is an intrinsically political activity,
	consequences of this	requiring a network of actors (politicians,
	situation f o r Brazilian	bureaucrats, representatives of international
	society.	organizations, researchers, technical staff,
		infrastructure, technological resources) to
		sustain and expand it;
		- It is important to establish flexible
		strategiesthat encourage social participation;
		- There is a need for technical training and
		continuing education;
		- The implementation of the HIS must not
		only focus on technology, but must also
		consider regionalization, territorialization and



		human resources in order to sustain it in the long term; - Building standards for information interoperability has proved to be a constant challenge for management, where political andinstitutional alignment is required to
		continue in synergy with overcoming
		technicalissues.
A5	To review the literature	- Incompletely recorded data hampers the
	on the methods used to	assessment of quality dimensions and
	assess the completeness of data inhealth	consequently decision-making; - Completeness studies are more frequent
	information systems.	inthe south and southeast of Brazil, making it
	,	easier to correct problems;
		- Low investment from the management body;
		- The need to identify faulty forms and
		correct them at municipal level would speedup
		the process, given the proximity to the source
		of the data.



A6	To identify and analyze	- DATASUS does not have complete
	the national SIS that	management of the NTIs in the Ministry,
	were in operation	which means that there is no information on
	between 2010 and 2018	the systems;
	in Brazil, as well as to	- The functioning of the NTIs was not
	understand the	monitored by DATASUS;
	technology support	- Some NTIs have partnerships with federal
	structure in the Ministry	universities to develop, monitor and maintain
	of Health.	software (UFSC manages e-SUS APS; UFRN
		manages 8 SIS);
		- A significant NTI network, but with little
		visibility in the official documents and sites
		of the MoH's information and IT policy;
		- There is a need to integrate the SIS toprovide
		a comprehensive view of the individuals
		monitored by the SIS;
		- Vertical relationship between the federal
		government and other federal entities;
		- SIREG, one of the largest national systems,is
		mainly used to improve the control and
		quality of patient care flows between
		municipal and state services;
		- Underutilization of SISREG, which is not
		linked to policies for the transfer of funds by
		theFederal Government or the monitoring of
		individuals registered for control of some
		national policy.
A7	Describe and measure	- Disparity between the integration of PHC
	the integration of the	in
	Electronic Citizen	the e- SUS and the SAS, alerting us to
	Record	the
	(PEC) with the other	presence of some level of historical
	National Health	division
	IIVWIVII	



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	Information Systems	and false dichotomy between health care
	(SNIS), making a	and
	relationship with the	health surveillance practices and processes;
	political and	- Greater success in integrating e- SUS
	organizational structure	PC
	of the Ministry of Health	with the SNIS under DAB
	and testing the possible	governance,
	fragmentation of the	compared to the SNIS under the
	SNIS with the SNIS	management
	state bureaucracy.	of other departments and secretariats of
	·	the
		МоН.
A8	To analyze the scope	- The use of pragmatic participatory
	and limits of using a	methodology enabled the workshops to be
	participatory evaluation	democratic, highlighting the direct interests of
	methodology	the managers and actors responsible for the
	with	PPs;
	municipal	- The methodology generated a great deal
	healt	of reflection, bringing managers closer to
	hmanagers.	everyday life and broadening the participants'
		view of the dynamics of how the SUS works;
		- This highlights the need for the state and
		municipalities to work together on strategies to
		resolve users' problems;
		- The need to strengthen networking, where
		each federative entity preserves its autonomy
		but all cooperate for the common good;
		- Technical training is needed so that
		managers and professionals understand the
		flows, degree of autonomy and user support
		mechanisms;
		- Awareness-raising among managers and
		professionals is proving to be a challenge,



given that the participants consider that
that this thinking is not part of the routine and
historical-political construction of the SUS.

In 1949, the Congress of the International Geographical Union (IUG) was held in Lisbon (Portugal), where a major step was taken for collective health studies. The science of Medical Geography was officially recognized, based on the concept of health proposed by the WHO in 1946, where it was understood as complete state of physical health, and social and mental well-being, not just the absence of disease. Since then, countless researchers not only strengthened research, but began to incorporate medical geography into thehealth of populations (BARCELLOS; BUZAI; SANTANA, 2018)

The aforementioned authors also point out that during the second half of the 20th century, it was possible to follow a revolution in geography research, culminating in a rationalist model, building procedures based on regionalization, where qualitative analyses continue to be the main conceptual step, but begin to be complemented with the use of quantitative methods, seeking to build scientific models and laws that determine the spatial distribution of diseases. The term Medical Geography was then replaced by Health Geography in 1976, at the IUG congress, and became subdivided into: Geography of diseases and geography of health services.

It can be seen that the dialog between the authors in Table 3 converges with the reflections of Barcellos; Buzai; Santana (2018), proposing the need to observe the particularities and difficulties of each region of the country, so that the planning ofhealth policies can be democratic and effective in all municipalities, overcoming the geographical and technological barriers encountered during the implementation of policies, taking into account, in addition to the diseases, the evaluation of the conditions of local health services.

Barcellos; Buzai; Santana (2018) reinforce that health geography seeks to understand the context in which health problems occur, advocating action in territories and not in individuals/organisms, proposing a macroscopic view of problems so that it is possible to understand the health-disease and care-diseaseprocess.

The findings of Stopa *et al.* (2016) agree with the results of this study, in terms of the need to implement and evaluate services while observing regional differences, especially those related to access to and use of health services. Therefore, it is essential to advocate reducing regional disparities and those at different levels of society, bearing in



mind that the implementation of health services should strive for universality, respecting the Federal Constitution and meeting the demands of the population it serves.

The information was made available through the SIS, as well as the reports. The data generated from them has the potential to guide and instrumentalize decision-making by health care managers, making it possible to construct, evaluate and disseminate the health indicators produced. Thus, the relationship between HIS and situation rooms needs to be increasingly strengthened, discussed, studied and promoted as a management strategy, especially in primary health care (PHC), transforming raw data into relevant information for management and all the actors that permeate PHC (FERREIRA *et al.*, 2020; NEVES; MONTENEGRO; BITTENCOURT, 2014).

It is important to integrate information systems to make information more effective, and to strengthen epidemiological and hospital surveillance, promoting health education at all levels of care (SILVA *et al.*, 2021).

Given the evolution of information technology (ICT), it can be seen as an indispensable tool for public administration, highlighting digital inclusion and egovernment, but there is resistance to computerization in health, whether on the part of professionals or managers, however, ICT favors electronic transparency, public management, decision-making and time management (PROCÓPIO; SILVA; MELLO, 2019).

Lima *et al.* (2024) state that improving the quality of records is a multifaceted challenge, requiring specific actions to overcome the deficiencies identified and minimize territorial heterogeneities, thus requiring intervention methods, as well as strengthening the look at regionalization and socioeconomic conditions in the collection and analysis of electronic data, enabling a more reliable drawing of the country's epidemiological reality for the planning of effective health policies, they also stress the urgency of training and sensitizing health professionals to do so.

5. Conclusões

It is necessary to think about strategies for the control and effective generation of data that guide the country's epidemiology, so that they show the most legitimate picture possible of the population's health problems, conditions and determinants. In the same way, it is urgent and fundamental to training and raising the awareness of public managers, health professionals and the population regarding the computerization of health in the SUS.



It is also suggested that it is essential to improve mechanisms to prevent repetition, duplication and promote the integration of SIS in Brazil, facilitating the handling, analysis and dissemination of epidemiological data, as well as the promotion and monitoring of health policies guided quantitatively and qualitatively by SIS reports.

Finally, more research is needed into the use and importance of information technology, HIS, and the possibilities they offer for progress in public administration and health services.

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